NEW JERSEY ECONOMIC DEVELOPMENT AUTHORITY

July 16, 2019

MINUTES OF THE MEETING

Members of the Authority present: Chairman Kevin Quinn, State Treasurer Elizabeth Muoio; Commissioner Marlene Caride of the Department of Banking and Insurance; Commissioner Robert Asaro - Angelo of Department of Labor and Workforce Development; Dan Ryan representing Commissioner Catherine McCabe of the Department of Environmental Protection, Public Members: Charles Sarlo, Vice Chairman; Fred Dumont, and Louis Goetting.


Absent: Public Members Philip Alagia, and Massiel Medina Ferrara.

Also present: Timothy Sullivan, Chief Executive Officer of the Authority; Deputy Attorney General Ryan Brown; Adam Sternbach, Governor’s Authorities’ Unit; and staff.

Mr. Quinn called the meeting to order at 10:00 am.

Pursuant to the Internal Revenue Code of 1986, Mr. Sullivan announced that this was a public hearing and comments are invited on any Private Activity bond projects presented today.

In accordance with the Open Public Meetings Act, Mr. Sullivan announced that notice of this meeting has been sent to the Star Ledger and the Trenton Times at least 48 hours prior to the meeting, and that a meeting notice has been duly posted on the Secretary of State’s bulletin board.

MINUTES OF AUTHORITY MEETING

The next item of business was the approval of the June 11, 2019 meeting minutes. A motion was made to approve the minutes by Mr. Ryan, and seconded by Mr. Goetting, and was approved by the 7 voting members present.

State Treasurer Elizabeth Muoio abstained because she did not attend the meeting.

Chairman Quinn congratulated Executive Assistant Margaret Maurio on her upcoming retirement, after 31 years at the EDA.

FOR INFORMATION ONLY: The next item was the presentation of the Chief Executive Officer’s Monthly Report to the Board.

Commissioner Marlene Caride entered the meeting at this time.
Commissioner Robert Asaro - Angelo entered the meeting at this time.

Mr. Layton joined the meeting via conference call at this time.

**BOARD PRESENTATION**

Update on Office of Economic Transformation.

**AUTHORITY MATTERS**

ITEM: Community Development Financial Institutions (CDFI) Initiative
REQUEST: Approve the creation of two pilot programs, utilization of NJEDA Economic Recovery Fund (ERF) funds, delegation to Authority staff to accept and approve applications.
MOTION TO APPROVE: Mr. Dumont    SECOND: State Treasurer Muoio    AYES: 11
RESOLUTION ATTACHED AND MARKED EXHIBIT: 1

ITEM: NJ Golden Seeds Chapter
REQUEST: Approve the organization and formation of the New Jersey Golden Seeds chapter
MOTION TO APPROVE: Commissioner Caride    SECOND: State Treasurer Muoio    AYES: 11
RESOLUTION ATTACHED AND MARKED EXHIBIT: 2

ITEM: Opportunity Zone Challenge Program
REQUEST: Approve the creation of the Opportunity Zone Challenge Program and utilization of NJEDA Economic Recovery Fund (ERF) funds.
MOTION TO APPROVE: Commissioner Angelo    SECOND: State Treasurer Muoio    AYES: 11
RESOLUTION ATTACHED AND MARKED EXHIBIT: 3

**INCENTIVE PROGRAMS**

*Legacy Grow New Jersey Assistance Program - Modifications*

ITEM: Express Scripts Pharmacy, Inc., Accredo Health Group, Inc.    APPL.#38382

*THIS ITEM WAS WITHHELD FROM CONSIDERATION*
NJ Film and Digital Media Tax Credit Program

ITEM: To approve the following NJ Film and Digital Media Tax Credit Projects for allocations in Fiscal Year 2020:
MOTION TO APPROVE: Mr. Scrivo SECOND: Mr. Ryan AYES: 11
RESOLUTION ATTACHED AND MARKED EXHIBIT: 4

PROJECT: Viacom International, Inc. APPL.#45507
MAX AMOUNT OF TAX CREDITS: $583,857

BOND PROJECTS

Amended Resolution

ITEM: NJEDA State Pension Funding
REQUEST: Approve the adoption of the Second Supplemental State Pension Funding Bond Resolution authorizing the de-listing of the Series 1997 A and B Bonds from the Luxembourg Stock Exchange and the execution and delivery of any documents in connection therewith.
MOTION TO APPROVE: Commissioner Caride SECOND: State Treasurer Muoio AYES: 11
RESOLUTION ATTACHED AND MARKED EXHIBIT: 5

Bond Modifications

ITEM: The Gill St. Bernard’s School APPL.#40208 & 40211
REQUEST: Consent to extend the maturity, extend the direct purchase period, alter the interest rate calculation and alter the taxable interest rate.
MOTION TO APPROVE: Mr. Goetting SECOND: Commissioner Caride AYES: 11
RESOLUTION ATTACHED AND MARKED EXHIBIT: 6
PUBLIC HEARING: Yes
PUBLIC COMMENT: None

ITEM: Oaks Integrated Care, Inc. APPL.#25363 & 25802
REQUEST: Consent to new maturity date, convert to a fixed interest rate, alter the payment schedule and remove the call option.
MOTION TO APPROVE: Mr. Ryan SECOND: Mr. Layton AYES: 11
RESOLUTION ATTACHED AND MARKED EXHIBIT: 7
PUBLIC HEARING: Yes
PUBLIC COMMENT: None
ITEM: New Jersey Natural Gas Company

REQUEST: Consent to change the interest rate modes, extend maturities of the bonds and modify certain covenants.

MOTION TO APPROVE: Mr. Dumont  SECOND: Commissioner Caride

RESOLUTION ATTACHED AND MARKED EXHIBIT: 8

PUBLIC HEARING: Yes

PUBLIC COMMENT: None

LOANS/GRANTS/GUARANTEES

Petroleum Underground Storage Tank (PUST)

ITEM: Summary of NJDEP Petroleum UST Remediation, Upgrade & Closure Fund Program projects approved by the Department of Environmental Protection.

MOTION TO APPROVE: Commissioner Angelo  SECOND: Commissioner Caride

RESOLUTION ATTACHED AND MARKED EXHIBIT: 9

PROJECT: John Reilly

LOCATION: Edison Township, Middlesex County

PROCEEDS FOR: Remediation

FINANCING: $98,924

REAL ESTATE

ITEM: Higher Education PPP – New Jersey City University - West Campus

REQUEST: Approve the amended application for phase 2 of the NJCU and KKF University Enterprises LLC mixed-used development project

MOTION TO APPROVE: Mr. Dumont  SECOND: Commissioner Caride

RESOLUTION ATTACHED AND MARKED EXHIBIT: 10

Mr. Goetting recused himself because New Jersey City University is a client.

BOARD MEMORANDUMS

FOR INFORMATION ONLY: Credit Underwriting projects Approved Under Delegated Authority
Direct Loan Program:

PROJECT: Chestnut St. Realty LLC  
LOCATION: Norwood Brough, Bergen County  
PROCEEDS FOR: Refinance existing debt  
FINANCING: $1,000,000 direct loan in conjunction with a $1,800,000 loan from Citizens Bank

Premier Lender Program:

PROJECT: 225 Liberty Street LLC  
LOCATION: Metuchen Borough, Middlesex County  
PROCEEDS FOR: Property Acquisition  
FINANCING: $2,835,750 OceanFirst Bank loan with a $1,044,750 EDA participation

PROJECT: 465 Industrial way West Owner, LLC  
LOCATION: Eatontown Borough, Monmouth County  
PROCEEDS FOR: Property Acquisition  
FINANCING: $4,560,000 Provident Bank loan with a $720,000 EDA participation

PROJECT: Federation Realty, LLC  
LOCATION: South Brunswick Township, Middlesex County  
PROCEEDS FOR: Property Acquisition and Debt Consolidation  
FINANCING: $8,330,000 OceanFirst Bank loan with $1,000,000 EDA participation

Small Business Fund Program:

PROJECT: 332 Haddon LLC  
LOCATION: Haddon Township, Camden County  
PROCEEDS FOR: Property Acquisition  
FINANCING: $499,500 Fulton Bank loan with a $200,000 EDA participation

PROJECT: Highstep Properties, LLC  
LOCATION: Fairfield Borough, Essex County  
PROCEEDS FOR: Property Acquisition  
FINANCING: $73,8000 EDA direct loan
PROJECT: Kamela Kator
LOCATION: Vineland City, Cumberland County
PROCEEDS FOR: Property Acquisition and Debt Consolidation
FINANCING: $180,000 direct loan in conjunction with a $630,000 loan from BB&T Bank

PROJECT: Property Partner Managers, LLC
LOCATION: Westfield Town, Union County
PROCEEDS FOR: Property Acquisition and Debt Consolidation
FINANCING: $612,750 Fulton Bank loan with a $193,000 EDA participation

Small Business Fund Program – Modification:

PROJECT: Kamela Kator
LOCATION: Vineland City, Cumberland County
REQUEST: Loan to Value Change

FOR INFORMATION ONLY: Real Estate Delegated Authority for Leases and Right of Entry/Licenses- 2nd Quarter 2019 approvals

FOR INFORMATION ONLY: Petroleum Underground Storage Tank Program Delegated Authority-2nd Quarter 2019 approvals

FOR INFORMATION ONLY: Hazardous Discharge Site Delegated Authority- 2nd Quarter 2019 approvals

PUBLIC COMMENT

Several members of the public addressed the board, or submitted statements regarding tax incentive awards to large corporations. The statements are attached.

Frederick P. Potter, VP, and Port Division Director, Teamsters, Local 469, Hazlet, NJ
Jesus Maldonado, Driver, NFI/Cal Cartage Express, Southern California
Jose Garcia, NFI/Cal Cartage Express, Southern California
Brandon Castro, Work environment Council of NJ, Robbinsville, NJ
Angela Bialorucki, Workers United - SEIU, Paterson, NJ
Kevin Brown, VP, and NJ District Director – 32BJ SEIU, New Jersey
Sue Altman, New Jersey Work First
Issaac Intang, Royal Eagle Financial Services
EXECUTIVE SESSION

The next item was to adjourn the public session of the meeting and enter into Executive Session to discuss a potential real estate transaction where disclosure could adversely affect the public interest and to receive attorney-client advice regarding ongoing legal inquiries. The minutes will be made public when the need for confidentiality no longer exists.

MOTION TO APPROVE: Mr. Quinn SECOND: Mr. Dumont AYES: 11

RESOLUTION ATTACHED AND MARKED EXHIBIT: 11

The Board returned to Public Session.

REAL ESTATE

The next item was to approve a real estate transaction.

MOTION TO APPROVE: Mr. Quinn SECOND: Mr. Dumont AYES: 11

RESOLUTION ATTACHED AND MARKED EXHIBIT: 12

There being no further business, on a motion by Mr. Dumont, and seconded by Mr. Goetting, the meeting was adjourned at 12:42pm.

Certification: The foregoing and attachments represent a true and complete summary of the actions taken by the New Jersey Economic Development Authority at its meeting.

Patience Purdy, Program Manager
Marketing & Stakeholder Outreach
Assistant Secretary
June 13, 2019

Hon. Gurbir S. Grewal  
Attorney General  
Office of the Attorney General  
RJ Hughes Justice Complex  
25 Market Street, Box 080  
Trenton, NJ 08625-0080

Frederick J. Cole  
Senior Vice President – Operations, Ethics Liaison Officer  
New Jersey Economic Development Authority  
36 West State Street, Box 990  
Trenton, NJ 08625-0990

Re: Formal Request for the Criminal Prosecution and Administrative Sanction of NFI, LP

Dear Attorney General Grewal and Mr. Cole,

We write to encourage your offices to investigate, prosecute, and sanction NFI, LP, in connection with material misrepresentations to the Economic Development Authority (“EDA”) in its application for nearly eighty million dollars in state benefits through the Grow New Jersey tax incentive program.¹ Please accept this correspondence as a formal request that (i) the Office of the Attorney General investigate and prosecute NFI for the crimes of false swearing and making material misrepresentations in an effort to obtain a government contract, and (ii) the Economic Development Authority investigate and impose administrative penalties on NFI because of its misrepresentations and its history of violating workers’ rights.

NFI lied to obtain benefits from our state, and when NFI lied, it committed a crime. NFI has a criminal history, and willfully concealed its 2005 federal conviction for wire fraud in its application for Grow NJ benefits, despite the fact that the Grow NJ application requires

¹ NJ EDA Project Summary – Grow New Jersey Assistance Program recommendation concerning NFI, LP at 3-4 (obtained via Open Public Records Act request).
disclosure of such a conviction. NFI also concealed that the company was facing lawsuits alleging violations of laws protecting workers at the time of its Grow NJ application.

55,000 Teamsters live and pay taxes in New Jersey while working in critical industries including transportation, logistics and public services. New Jersey Teamsters believe that our state’s limited resources should not be used to benefit irresponsible, law-breaking employers. NFI has a decades-long history of treating its employees unfairly, as evidenced by a federal court finding that an affiliate was a willful violator of the Fair Labor Standards Act, and by other administrative findings that the company has refused to pay employees proper overtime compensation and even the statutory minimum wage, and that it violated federal labor laws protecting workers’ right to form a union. In recent years, NFI has been named in lawsuits alleging that it misclassified its employees as contractors, that it avoided paying employment taxes, that it unlawfully denied employees benefits, and that it made improper deductions from employees’ wages. A recent nationwide Department of Labor investigation into NFI’s employment practices determined that NFI misclassified dispatchers, and wrongfully denied them overtime wages; in the same year as NFI applied for Grow NJ benefits, the company was forced to pay over $1 million to more than 300 employees to remedy those violations.

---

2 USA v. Interactive Logistics, Inc., D.N.J. Case No. 05-cr-00872.


4 The NFI entities discussed in this memo include affiliates identified by NFI, LP, in its Grow NJ application, as well as other entities within the closely-held company’s control group. National Freight, Inc.; NFI Interactive Logistics, LLC; and NFI Industries, Inc. are entities discussed herein that NFI named in its application as affiliates “that are directly or indirectly controlled by the business that will contribute either Full-Time Employees or Capital Investment at the Qualified Business Facility.” NJEDA Application for Financial Assistance at 17 (obtained via Open Public Records Act request). The remainder of the entities discussed herein were not named in NFI’s application, but fall within the disclosure requirement’s definition of “controlled group,” because they are “persons having an overt or covert relationship such that any one of them directly or indirectly controls or has the power to control the other.” NJEDA Application for Financial Assistance at 15 (obtained via Open Public Records Act request). These entities are Interactive Logistics, Inc., d/b/a NFI Interactive Logistics, Inc.; CMI Transportation LLC; K&R Transportation California LLC; and Cal Cartage Transportation Express LLC. See Section B and footnotes 19 and 56, infra, for detailed explanations of these relationships. Unless otherwise specified, we refer to all these entities collectively as “NFI.”

5 NFI Interactive Logistics, LLC, NLRB Case No. 25-CA-031011, 2010 NLRB LEXIS 345 (NLRB September 10, 2010).


NFI’s lie about its past criminal and alleged civil wrongs was, itself, a criminal act, because it propounded its lie in a certified document submitted to the state in its effort to obtain public funding. NFI should be prosecuted and barred from receiving any financial assistance from the state, including the nearly eighty million dollars it currently stands to gain through the Grow NJ program.

A. Background

New Jersey has long recognized that “it is essential that all persons supplying goods or services to the State of New Jersey must meet a standard of responsibility which assures the State and its citizens that such persons will both compete and perform honestly in their dealings with the State....”8 The Economic Development Authority (“EDA”), created to foster employment in the state, implemented regulations that are consistent with this imperative.9 Specifically, EDA regulations provide that the authority should decline to give financial assistance to any applicant that has violated, among other things, criminal laws connected with the performance of a public or private contract; laws governing hours of labor, minimum wage standards, prevailing wage standards, and discrimination in wages; laws governing the conduct of occupations or professions of regulated industries; and indeed “any law which may bear upon a lack of responsibility or moral integrity.”10

When the EDA developed the Grow NJ program, it enforced these regulations by requiring applicants for assistance to certify that they had not been found responsible for the violations enumerated in the EDA’s regulations in a legal proceeding in a judicial or administrative tribunal. The EDA’s application form expressly warns applicants that a false certification will subject them not only to civil action by the EDA, which could “at its option terminate its financial assistance,” but to criminal prosecution.11 NFI did not heed this warning.

B. NFI’s Application for Grow NJ Benefits

NFI, LP, submitted its Grow NJ application on October 24, 2016. It claimed that in exchange for the receipt of a Grow NJ tax credit, it and a number of its related companies would continue to employ 670 of their employees in New Jersey rather than moving the employees’ jobs to Philadelphia.12 As required by the application, NFI submitted an “affiliates chart” identifying each of these related companies that were affiliates, defined as “an entity that directly or indirectly controls, is under common control with, or is controlled by the business” either directly or indirectly, and which would “contribute either Full-Time Employees or Capital

---


10 N.J.A.C. 19:30-2.2.

11 NJEDA Application for Financial Assistance at 16 (obtained via Open Public Records Act request).

Investment at the Qualified Business Facility.” The companies NFI identified as affiliates include NFI Industries, Inc.; National Freight, Inc., and NFI Interactive Logistics, LLC.

Using a slightly different definition of affiliate—“persons having an overt or covert relationship such that any one of them directly or indirectly controls or has the power to control another”—the Grow NJ application also required NFI to disclose any pending or resolved litigation involving an affiliate that might disqualify NFI from state assistance. Based on our research, which is outlined below, it is our opinion that this definition of affiliate obligated NFI to disclose the criminal and civil litigation history of its affiliate Interactive Logistics, Inc., even though NFI did not identify that company on its affiliates chart. Interactive Logistics, Inc., is registered to do business in New Jersey as NFI Interactive Logistics, Inc. According to the company’s own federal court filings, NFI Interactive Logistics, Inc., does business as both NFI Interactive Logistics, LLC, and as National Freight, Inc. The two former entities are named as affiliates in the Grow NJ application. We believe that NFI Interactive Logistics, Inc., is an affiliate of those entities within the Grow NJ definition, both because it does business under their names, meaning it has the power to bind them contractually and legally, and because the companies have replaced each other as parties to litigation without the necessity of formal impleading.

---

14 NFI Operating Companies Structure — Grow NJ application of NFI, LP (obtained via Open Public Records Act request).
16 N.J. Dept. of State Division of Commercial Recording Application for Certificate of Authority of Interactive Logistics, Inc., filed Apr. 28, 2000, at 2 (corporate resolution adopting NFI Interactive Logistics, Inc., as an alternate name; obtained via Open Public Records Act request); also see USA v. Interactive Logistics, Inc. D.N.J. Case No. 05-cr-00872, Dkt. No. 1 (Compl. ¶ 1(a)).
18 NFI Operating Companies Structure — Grow NJ application of NFI, LP (obtained via Open Public Records Act request).
19 In Interactive Logistics, Inc. v. Markel, the NFI plaintiff sued to enforce an insurance policy. The complaint recites that it is being brought by “Plaintiff Interactive Logistics, Inc. d/b/a and a/k/a NFI Interactive Logistics, LLC” D. N.J. 08-cv-1834, Dkt. No. 1 (Compl. preamble). The abbreviation “d/b/a” is commonly understood to stand for “doing business as” while the abbreviation “a/k/a” is commonly understood to stand for “also known as”. In short, in New Jersey, Interactive Logistics, Inc. is “also known as” “NFI Interactive Logistics, LLC”. The complaint in Markel goes on to recite that the insurance policy at issue in the case insured “Interactive Logistics, Inc. d/b/a Interactive Logistics and NFI Interactive Logistics, LLC.” D.N.J. 08-cv-1834, Dkt. No. 1 [Compl. at ¶ 6]. In Brime v. Eckenerode, defendant “Interactive Logistics, Inc. t/a National Freight, Inc.,” removed a personal injury suit against it and co-
In its application, NFI ignored its relationship to Interactive Logistics, Inc., and flatly denied that it or any affiliates as defined above were involved in or had been found responsible for any relevant litigation. Sidney Brown, NFI’s CEO, certified on behalf of NFI that all information contained within the company’s Grow NJ application was true. Brown specifically certified under penalty of law that the representations contained herein [the application] are accurate; that I am familiar with the information submitted in this document, including all attachments, and have personally exercised an appropriate degree of due diligence to reasonable ensure that the information contained in this document, and all attachments are true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment. I understand that, in addition to criminal penalties, I may be liable for civil administrative penalties and that submitting false information or submitting materially inaccurate information may be grounds for denial, revocation or termination of any award of tax credits for which I may be seeking approval ... 20

Based on the facts outlined above, in our opinion, Brown’s certification bound NFI to two false claims: first, that neither NFI nor its affiliates had violated criminal laws governing contract performance, and second, that neither NFI nor its affiliates were party to pending legal proceedings alleging that they had violated laws governing hours of labor and minimum wage standards. As discussed below, these statements were false; Interactive Logistics, Inc., has a criminal history in connection with the performance of a contract, and at the time of the Grow NJ application, National Freight, Interactive Logistics, Inc., and NFI Interactive Logistics, LLC, were all parties to litigation alleging violations of laws governing hours of labor and minimum wage standards.

Five months after NFI submitted its Grow NJ application, the EDA awarded it a $79,377,980 tax credit, intended to abate the company’s tax bills over the course of ten years. 21

20 CEO Certification — GROW NJ certification of applicant NFI, LP (obtained via Open Public Records Act request).

21 NJ EDA Approved GrowNJ Projects Under NJ Economic Opportunity Act at 22, available at https://www.njeda.com/pdfs/reports/Approved_GrowNJ_EOA.aspx. Like all Grow NJ beneficiaries, NFI can now sell its credit at no less than 75% of its face value; the EDA’s award vested NFI with a marketable security valued at approximately $60,000,000 or more. N.J. Stat. § 34:1B-248.
Like all Grow NJ beneficiaries, NFI can now sell its credit at no less than 75% of its face value; the EDA’s award vested NFI with a marketable security valued at more than $59,000,000.22

1. NFI Failed to Disclose its Prior Conviction for Three Counts of Wire Fraud

In 2005, an NFI affiliate, Interactive Logistics, Inc., pled guilty to three counts of wire fraud after it defrauded Anheuser-Busch, a client, of approximately $225,000.23 NFI and Anheuser-Busch had entered a contract wherein the parties would share certain revenue according to a specific schedule. Rather than honor that agreement, NFI “knowingly and willfully transmitted fraudulent invoices... that falsely understated the amounts owed” to Anheuser-Busch.24 NFI’s scheme was elaborate, directed by senior executives, and involved two sets of books and the submission of falsified invoices to its client on a weekly basis.25 After being charged with three counts of wire fraud, each of the three NFI principals—Sidney, Jeffrey, and Irwin Brown, who are still the company’s only shareholders—authorized pleading guilty to all counts.26 NFI agreed to pay full restitution to Anheuser-Busch, in addition to a court-imposed fine of $850,000.

NFI’s guilty plea means that the company’s sworn statements that “no... [NFI, LP, its officers, directors or affiliates have not been found guilty, liable or responsible in any Legal Proceeding for the commission of a criminal offense in the performance of a public or private contract],” and “no... [NFI, LP, its officers, directors or affiliates have not been found in violation of criminal laws involving commission of any felony or indictable offense under State, Federal or foreign law]” are demonstrably false.27 NFI’s plea, by its terms, constituted a “finding” of guilt; because the NFI affiliate defendant was within a “Controlled Group” of NFI-related companies, the Grow NJ application compelled disclosure of the litigation and NFI’s certified disavowal of its criminal history was, itself, a criminal act.


23 USA v. Interactive Logistics, Inc., D.N.J. Case No. 05-cr-00872.

24 Id., Dkt. No. 1 (Compl. ¶ 7).

25 Id., Dkt. No. 1 (Compl. ¶¶ 10-14).

26 Id., Dkt. No. 2 (Unanimous Action by the Shareholders & Directors of Interactive Logistics, Inc., d/b/a NFI Interactive Logistics, Inc.). As is characteristic of NFI-related companies, the three directors of Interactive Logistics, Inc., are also the three directors of Grow NJ applicant NFI, LP. NJEDA Application for Financial Assistance at 1 (obtained via Open Public Records Act request). Sidney Brown, CEO of both NFI, LP, and NFI Interactive Logistics, Inc., signed NFI Interactive Logistics, Inc.'s guilty plea and then, later, executed the certification on behalf of NFI, LP, vowing that none of the company’s affiliates had a criminal history. See N.J. Dept. of State Division of Commercial Recording Application for Certificate of Authority of Interactive Logistics, Inc., filed Apr. 28, 2000, at 1 (identifying Sidney Brown as CEO; obtained via Open Public Records Act request).

2. NFI Failed to Disclose Pending Legal Proceedings Alleging Violations of Wage and Hour Laws

NFI also made the willfully false statement that “No...[NFI, LP, its officers, directors or affiliates are not a party to pending Legal Proceedings alleging the violation of any laws governing hours of labor, minimum wage standards, or discrimination in wages.]” In fact, at the time of the EDA application, three NFI affiliates within the application’s definition of “Controlled Group” were defendants in two pending legal proceedings alleging violations of laws governing hours of labor and minimum wage standards.

In the first case, Portillo v. NFI, a group of eight truck drivers who made deliveries to Trader Joe’s stores for NFI alleged that they and more than fifty of their colleagues were not paid at all for certain time they worked. The drivers were forced to purchase their own trucks and “lease” them without compensation to NFI, which prohibited them from working for any other company. The drivers alleged that NFI did not fairly reimburse them for their fuel costs, made the drivers pay for their own workers compensation insurance, and even refused to pay them for all of the miles they drove, violating its contracts with the drivers and unjustly enriching itself at the drivers’ expense. NFI attempted to dismiss the Portillo plaintiffs’ complaint but the Federal District Court for the District of New Jersey denied NFI’s motion less than a month before the company filed its Grow NJ application. Portillo is still in active litigation today, and the class of affected drivers has grown to more than 100.

The second case, Marsh v. NFI, is also a class action, and alleged violations of laws governing hours of work and minimum wage standards. The Marsh plaintiffs are logistics coordinators and similarly-situated employees who claimed that NFI had a policy of wrongly classifying the coordinators as exempt from overtime. Even though the coordinators routinely worked over 40 hours per week, they alleged they were consistently denied any pay for hours they worked in excess of 40. The Marsh plaintiffs alleged that NFI’s violation of the federal Fair Labor Standards Act was willful, and that NFI “deliberately trained, supervised, instructed, and authorized its managerial employees” to violate the law “in order to enhance profits and reduce its labor costs.”

---

30 Portillo, Dkt. No. 1-3 (Compl. ¶¶ 20, 22, 25, 26, 28, 39); also see Dkt. No. 102 (Amd. Compl.).
31 Id., Dkt. Nos. 48, 49 (Opinion & Order).
32 Id., Dkt. No. 102 (Amd. Compl. ¶ 39).
33 Marsh v. NFI Interactive Logistics LLC, N.D. Tx. Case No. 3:16-cv-02799.
34 Id., Dkt. No. 1 (Compl. ¶¶ 13, 15, 18-20).
Marsh was filed shortly before NFI submitted its Grow NJ application, and the company expressly admitted in a court filing that it had knowledge of the case by October 3, 2016, three weeks before the company submitted the application.\(^{35}\) Marsh was not resolved until 2018, when NFI settled with the plaintiffs on undisclosed terms.\(^{36}\)

Both Portillo and Marsh are “legal proceedings” within the Grow NJ application’s definition thereof. Both cases were also “pending” at the time NFI submitted its application, and both cases allege the violation of laws governing hours of labor. NFI’s knowledge of both the Portillo and Marsh cases at the time it applied for Grow NJ benefits is uncontestable, and when NFI disavowed involvement in any pending wage litigation it did so knowing that its sworn disavowal was false.\(^{37}\)

3. New Jersey Statute Criminalizes NFI’s False Statements

New Jersey criminalizes making a false certification to a state authority like the EDA,\(^{38}\) and making a knowing “material representation that is false in connection with the negotiation, award or performance of a government contract,”\(^{39}\) including the incentive agreements into which the EDA enters with all recipients of Grow NJ financial assistance.\(^{40}\) Because NFI stands

---

\(^{35}\) Id., Dkt. No. 6 (Stipulation Regarding Defendant’s Answer Date ¶ 1).

\(^{36}\) Id., Dkt. No. 28 (Status Report & Notice of Settlement).

\(^{37}\) NFI compounded its falsehood in a document it titled “Supplement to Additional Background Questions,” which concerned legal proceedings. GROW NJ application of NFI, LP (obtained via Open Public Records Act request). In the “supplement,” NFI admitted that it “has been a party to employment-related litigation in the ordinary course of its business. Such litigation has involved, among other claims, allegations of discrimination and harassment,” but claimed that “[n]o member of the Controlled Group has been found guilty, liable, or responsible for any such claims.” NFI ignored the application’s instruction to disclose pending litigation, however, and made no mention at all of the criminal history of members of the Controlled Group.

Moreover, by claiming in its “supplement” that no NFI affiliate had been found responsible for “employment-related” violations or discrimination, NFI ignored a 1979 federal judgment that found that NFI liable for willfully violating the Fair Labor Standards Act and falsely represented a 2010 administrative finding that it discriminated against an employee for his union support in violation of the National Labor Relations Act. See Marshall v. National Freight, Inc., 1979 U.S. Dist. LEXIS 9989, Lab. Cas. (CCH) P33,839; NFI Interactive Logistics, LLC, NLRB Case No. 25-CA-031011, 2010 NLRB LEXIS 345 (NLRB September 10, 2010). These findings of liability are discussed further in Section C, infra.

\(^{38}\) N.J. Stat. § 2C:28-2(a) (“false swearing”). Sidney Brown, the NFI CEO who executed the Grow NJ certification disavowing any criminal history, also signed the company’s guilty plea, and may bear individual criminal liability. N.J. Stat. §§ 2C:2-7(d); 2C:28-2(a).

\(^{39}\) N.J. Stat. § 2C:21-34(b).

\(^{40}\) Recently, the state superior court held that “government contracts” within the meaning of that statute should be construed broadly, and not “limited to those providing for the procurement of goods and services from vendors.” State v. Bernardi, 456 N.J. Super. 176, 190, 192 A.3d 1040, 1047-1048, 2018 N.J. Super. LEXIS 123, *14, 2018 WL 4084216. In Bernardi, the “contract” at issue was an administrative consent order in which a corporation agreed to remediate a landfill. The incentive agreement into which NFI and the EDA will enter sets forth the same
to gain $79,377,980 in tax credits from the Grow NJ program, its false statements to the EDA constitute a crime of the second degree, which is punishable by a term of imprisonment between five and ten years, payment of restitution to the state, and, because NFI is a corporate defendant, a fine of $450,000, triple the amount that can be assessed to an individual convicted of such a crime.

C. NFI’s History of Violating Workers’ Rights Should Bar it from Receiving State Financial Assistance

The regulations governing the EDA are intended to prevent the authority from providing financial assistance to irresponsible employers like NFI. NFI’s criminally false statements warrant prosecution, and those statements along with the company’s history of violating workers’ rights should also bar it from receiving financial assistance from the EDA.

The EDA is empowered to look beyond NFI’s false statements and find that disqualification from public financial assistance is warranted for the violation of laws governing hours of labor, minimum wage standards,” laws governing the “conduct of occupations or professions of regulated industries” like trucking, laws “which may bear upon a lack of responsibility or moral integrity,” and “[a]ny other cause of such serious and compelling nature... to warrant disqualification for assistance....”

Even if NFI had not lied on its Grow NJ application, as detailed above, the company’s history should compel disqualification under the EDA’s standards. The federal Department of Labor has, since 2003, cited NFI for hundreds of violations of the Fair Labor Standards Act, which governs hours of labor and minimum wage standards. The DOL found that at NFI locations around the country, the company unlawfully paid dispatchers flat salaries, regardless of the number of hours they worked, even though the dispatchers were entitled to overtime, and that, despite paying “yard spotters” by the hour, NFI unlawfully denied the spotters overtime wages. Just months before NFI submitted its Grow NJ application, the DOL issued a press

---

41 NJ EDA Project Summary – Grow New Jersey Assistance Program recommendation concerning NFI, LP, at 3-4 (obtained via Open Public Records Act request).


43 N.J.A.C. 19:30-2.2.

44 See, inter alia, DOL Wage & Hour Div. Case IDs 1690496, 1775692, 1775694, 1775696, 1775699, 1775701, 1775703 1775707, and 1812719.
release announcing that the company was required to pay $1,072,061 to 357 employees to remedy its numerous violations of the law.45

These recent violations, in addition to independently violating the FLSA, were identical to violations of which NFI was found liable in 1979 and violated a standing court order.46 In Marshall v. National Freight, Inc., a federal court placed a permanent injunction on the NFI affiliate defendant, prohibiting it from permitting dispatchers to work more than 40 hours without overtime compensation, ordering it to pay the dispatchers $650,000 it had wrongfully withheld from them, and finding that "an order enjoining defendant against violations at any of its locations throughout the United States is . . . necessary," because NFI "willfully violated the Act as to more than one group of employees in the past. And it instructed supervisory personnel to put incorrect entries in the records of hours worked."47 Despite the federal injunction, NFI either persisted in or resumed its misclassification of dispatchers; more than 200 of the overtime violations in the 2016 DOL investigation were the result of NFI denying dispatchers their rightful overtime wages.48

Because NFI is a transportation and logistics company, it must comply with laws governing "occupations of regulated industries," as referenced in the EDA’s regulations. Instead, NFI has repeatedly violated such laws, specifically those applicable to trucking.49 In the year preceding NFI’s Grow NJ application, the company was cited for more than a hundred violations by the Federal Motor Carrier Safety Administration ("FMCSA"), the agency tasked with preventing commercial motor vehicle-related fatalities and injuries. During that year alone, NFI breached driving safety standards, including the prohibition on drivers using mobile phones while driving, and NFI trucks frequently violated state and local speed limit laws. NFI also violated hours-of-service standards, which are intended to limit the operation of commercial vehicles by drivers who are sick or tired.50


47 Id. at *37.

48 DOL Wage & Hour Div. Case IDs 1775692, 1775707, and 1812719.

If NFI omitted mention of Marshall knowingly and answered "No... [NFI, LP, its officers, directors or affiliates have not been found guilty, liable or responsible in any legal proceeding for the violation of any laws governing hours of labor, or minimum wage standards]," it again perpetrated the crimes of false swearing and making false representations in connection with the award of a government contract. See Section C(3), supra.

49 State v. Hernandez, 2010 WL 4028568 (N.J.Super.A.D.), 3 (noting, in a criminal case, that "[i]t is well-settled that commercial trucking is a highly regulated industry").

50 NFI’s history of FMCSA violations was retrieved through the FMCSA archive; available upon request.
NFI has also violated the law in ways that, in our view, bear generally upon its lack of responsibility and moral integrity, particularly in relation to the workers it employs. In two separate 2010 cases, administrative law judges found NFI liable for violating the National Labor Relations Act (“NLRA”), including by maintaining unlawful restrictions on employee speech at approximately 50 NFI facilities nationwide, and by disciplining an employee in retaliation for his union support. In the latter case, an NFI driver sought to organize a union with his coworkers because he was concerned by ever-worsening conditions at his Indiana warehouse, including NFI’s elimination of a driver bidding procedure and limits on how long drivers could idle their trucks. In response, NFI threatened drivers that unionizing would be futile, and then disciplined the driver who was leading the organizing effort because of his union support. The judge ordered NFI to rescind the discipline and to post a notice to all its employees in which it agreed to cease and desist from interfering with employees’ rights under the NLRA. NFI did not file exceptions to either of the ALJs’ orders, and the NLRB adopted the orders in the absence of exceptions.

NFI has continued to disregard workers’ rights on an even larger scale in the years following its application for Grow NJ benefits. In October 2017, NFI acquired California Cartage Company, a California-based group of trucking companies that have faced multiple court and administrative agency actions for misclassifying truck drivers working at major ports, and for violating the rights of warehouse workers. Since the acquisition, NFI-owned companies operating in California have been named as defendants in several similar cases. In January 2018, NFI-owned CMI Transportation LLC and related co-defendants were sued by the Los Angeles city attorney for misclassifying more than 200 of their drivers as independent contractors, and thereby perpetuating an illegal “scheme to increase their profits—by unlawfully evading their

51 NFI Indus., Inc., NLRB Case No. 04-CA-036842, 2010 NLRB LEXIS 9, ALJ Decision at *15-16 (NLRB January 8, 2010).
52 NFI Interactive Logistics, LLC, NLRB Case No. 25-CA-031011, 2010 NLRB LEXIS 345 (NLRB September 10, 2010).
53 Id., ALJ Decision at *36-37.
54 Id. at *52-53.
obligations to provide benefits, pay relevant taxes, and absorb various operating costs.”\textsuperscript{57} That case remains in active litigation, as do two other California prosecutions of NFI-owned companies based on similar evidence that the NFI-owned companies were violating the labor rights of an additional 200 drivers.\textsuperscript{58}

In light of the EDA’s mission to foster employment in New Jersey, and the state’s public policy of contracting with employers who are responsible, the Authority should find NFI’s extensive history of alleged and proven violations of workers’ rights under state and federal laws sufficiently compelling to warrant disqualification.\textsuperscript{59}

D. The Office of the Attorney General & the Economic Development Authority Should Take Action Against NFI

We appreciate the efforts of your offices in support of reform and accountability at the EDA, to ensure that our state’s limited resources benefit employers that are honest, responsible, and law abiding. The EDA’s Grow NJ program is expected to deprive New Jersey of billions of dollars in potential tax revenue, and NFI specifically is expected to benefit from a $79,377,980 tax credit.\textsuperscript{60} The wisdom behind such tax incentives is a policy decision, not a prosecutorial one. It is clear, however, that NFI is far from meeting the “standard of responsibility” to which New Jersey holds firms doing business with our state. New Jersey taxpayers and New Jersey workers deserve employers who will “both compete and perform honestly” in their dealings with the state. NFI’s willful misstatements about its criminal history, and about litigation challenging its fairness as an employer, compel the conclusion not only that NFI is an unworthy recipient of public funds, but that it is a criminal actor defrauding the state.

NFI does not deserve Grow NJ benefits, and its dishonesty in securing those benefits should not go unpunished. Again, please treat this letter as a formal request for investigation, prosecution, and administrative action. Please notify us if we may be of assistance to your offices.

\textsuperscript{57} CMI Transp. LLC, Case No. BC689321, Compl. ¶1, 8.

\textsuperscript{58} See id., Notice of Related Cases (referencing K&R Transp. California LLC, Case No. BC689322; Cal Cartage Transp. Express LLC, Case No. BC689320).


\textsuperscript{59} See, e.g., N.J. Schools Constr. Corp. v. Technica, Inc., et al., N.J. AGEN LEXIS 756, *21-22 (upholding the EDA’s disqualification of an applicant for school construction contracts because the applicant’s nondisclosure of prevailing wage, wage payment, and OSHA violations “amount[ed] to ‘a cause of such serious and compelling nature’ as may warrant the disqualification/debarment of persons” under EDA regulations).

\textsuperscript{60} NJ EDA Project Summary – Grow New Jersey Assistance Program recommendation concerning NFI, LP, at 3-4 (obtained via Open Public Records Act request).
Sincerely,

Fredrick P. Potter, Jr.

cc: Kevin A. Quinn, Esq.
    Economic Development Authority Incentives Task Force c/o Professor Ronald Chen, Esq.
    Jim Walden, Esq.
• I’m Fred Potter.

• I’m a Vice President At-Large with the International Brotherhood of Teamsters and Director of the Teamsters Port Division.

• I’m also the President of Teamsters Local 469 in Hazlet, New Jersey, a New Jersey resident and a taxpayer.

• There are over 55,000 Teamsters who live and pay taxes in New Jersey.

• I’m here on their behalf, and with NFL workers, to call on you to suspend NFL’s tax break of nearly $80 million.

• We have also requested that the state Attorney General investigate and prosecute NFL.

• The reason is simple.

• NFL lied in its application to get state benefits and that is a crime.
• NFI failed to disclose its prior conviction for three counts of wire fraud.

• NFI failed to disclose lawsuits that were pending at the time of its application alleging wage and hour violations.

• This is a company that violates the law and workers’ rights.

• NFI doesn’t deserve a tax giveaway.

• As you will hear from NFI port drivers who are here today, NFI has been breaking the law for a long time.

• This is a company that has a criminal history, and avoids paying taxes and what it owes its workers.

• Why should this company get millions in tax breaks off the backs of Teamster members and residents of this state?

• The Teamsters Union stands up and advocates for workers in New Jersey and nationwide. We have a 116-year history of standing up for workers.

• NFI has a history of violating workers’ rights.
• The company has retaliated against workers who join together to form a union to improve their working conditions.

• There is a class action against the company for not paying drivers for all of the time they worked in states including Rhode Island and Pennsylvania.

• NFI has misclassified hundreds of port workers as independent contractors at the Port of Los Angeles.

• It’s an illegal scheme to increase profits and evade responsibility to provide benefits and pay relevant taxes.

• This company has stolen $27 million in wages from workers in California by misclassifying them as independent contractors.

• NFI’s list of bad behavior goes on and on.

• Lawbreaking corporations that steal pay from workers shouldn’t be rewarded.
• It sets a bad example and our state deserves better.

• Our state put out a report this week calling misclassification illegal behavior and committing to intensify efforts to stamp out this illegal practice.

• Why is money being given to this company that engages in illegal behavior?

• The recent report by the Governor’s Task Force on EDA Incentives specifically mentions NFI’s application as “concerning on numerous grounds” including “potential misrepresentations and a potentially fraudulent CEO certification.”

• When another corporation with a large GROW NJ award was found to have serious deficiencies in its application, the EDA took decisive action, suspending its tax break while a full investigation could be completed.

• Now is the time for leadership.

• We urge you to take this opportunity to rescind NFI’s tax windfall.
Good day, my name is Jesus Maldonado. I’m here before you today to highlight NFI/Cal Cartage’s lawbreaking, because lawbreakers do not deserve $80 million tax breaks.

I’ve been a port truck driver at Cal Cartage Express in Southern California for ten years, and NFI/Cal Cartage Express has been exploiting me for all ten of the years I’ve worked there. I’m misclassified as an “independent contractor” but my day to day experiences say otherwise. Cal Cartage tells me where to go and when. I am not able to work elsewhere on my own. How does that make me “independent”? It doesn’t- it makes me a misclassified employee.

So many deductions are taken from my too small wages- tags, diesel, insurance, taxes. When the truck breaks down, and it breaks down often, I am responsible for the repairs. Our trucks are the only tools we have, if they are not in working order, we are not earning wages.

Repair costs can pile up quickly, all the while Cal Cartage Express is still adding up the deductions I mentioned earlier. This is a huge burden for us. In order to cover repair costs, I’ve had to take out loans, max out credit cards and reach out to others for help. I’ve fallen into a financial sinkhole with no end in sight. I have no health insurance, no pension or retirement, no safety net. I worry more and more that I will not be able to
retire. This is difficult work and not one that should be met with so much abuse and injustice.

We’re not asking for a lot. We’re not asking to strike it rich. We’re only asking for what’s fair. We’re asking for a living wage, to be properly classified as employees. We want dignity and respect on the job; and it’s not just us—today we have a petition with over a thousand signatures supporting us in this fight. Instead, NFI/Cal Cartage Express keeps benefitting from a broken system that abuses its workforce and gets rewarded by the EDA with $80 million in tax breaks. Lawbreakers like NFI should not be allowed to do business, let alone get tax breaks. We call on the EDA to take action and to stop rewarding lawbreakers. Thank you.
Jose Garcia:

Good Day, My name is Jose Garcia and I’ve been a port truck driver at NFI/Cal Cartage Express since 2006. I too have experienced the same abuse, intimidation and misclassification at Cal Cartage Express, like my co-worker Jesus described.

Lawbreaking companies like NFI/Cal Cartage Express take advantage of us by saying we’re “independent contractors” but treat us like employees. What we really are is misclassified employees, and companies like NFI/Cal Cartage have been stealing our wages and lining their pockets off our hard work. I’m here to speak out against NFI/Cal Cartage’s law breaking and abuse and ask the EDA to stop rewarding this company with nearly $80 million in tax breaks.

Being a misclassified driver has a lot of negative consequences for us. We cannot negotiate the prices of our loads, we cannot drive for other companies, and we are responsible for what should be the company’s operating costs. Most importantly, we are not allowed to form our union and get the benefits and employee protections we deserve. We do not have health care, retirement, or unemployment insurance. A few years ago, I traveled to my home country and became sick. I had to pay medical expenses there, and once I returned home to the United States, I was hospitalized for nine days without health insurance- adding more medical debt. We don’t have sick days or leave, so we don’t get paid when we get sick and we cannot
work. Like my coworker Jesus mentioned, the deductions-
diesel, tags, insurance- keep adding up. It is a major financial
struggle and makes it difficult for us to make ends meet.

When we’re working we face long wait times at the Port or at
the mine we must drive to over 300 miles away- these hours
are unpaid even though we are working. Like Jesus and the
majority of misclassified truck drivers, I too have had to take on
debt in order to get my truck working again after it breaks
down. We are struggling and when we try to speak up and fight
for change- NFI/Cal Cartage meets us with abuse and
intimidation. This is a company that owes us $27 million dollars
in stolen wages. Why is a law breaker being rewarded with an
$80 million tax break? Where is the justice for us workers? I, my
coworkers and the thousands that have signed onto a petition
regarding this matter, call on the EDA to take action and end
these tax breaks for lawbreakers. Thank you.
- My name is Angie Bialorucki. I'm a resident of Paterson and a proud member of the Laundry, Distribution and Food Service Joint Board, Workers United, SEIU.

- My union is a member of Warehouse Workers Stand Up, a coalition of unions, community organizations and advocacy groups that are organizing to raise standards for all warehouse workers in NJ.

- I am here to stand in solidarity with my brothers and sisters in the International Brotherhood of Teamsters and the workers of NFI Industries.

- I join them in calling on the EDA to suspend NFI’s $80 million tax subsidy.

- We should not subsidize companies who break the law and do not respect workers rights.

- And we certainly should not subsidize companies who fail to disclose they are facing claims of labor law violations in order to get our taxpayer money.

- NFI is a prime example of why we must reform the EDA to provide real protections for workers and for taxpayers.

- Just last week it was revealed that a different company failed to disclose information about their labor rights violation on their EDA application.

- GoPuff industries was awarded $39 million in EDA subsidies in 2018 to open a new distribution center.

- Yet GoPuff failed to disclose in their EDA application that the Federal Department of Labor found they had improperly misclassified delivery drivers in Pennsylvania as independent contractors. As a result GoPuff robbed workers of the legal minimum wage and overtime they were owed.

- It’s time to reform the EDA to make sure we only provide taxpayer subsidies to companies who create good jobs and who follow the law.

- Governor Murphy’s proposed EDA reforms would go a long way towards accomplishing this goal.

- The EDA can take an important first step towards reform by suspending the $80 million subsidy to NFI Industries.

- On behalf of Warehouse Workers Stand Up we urge the EDA board to act now.
Thank you for the opportunity to submit testimony to the Economic Development Authority of New Jersey on the importance of rescinding tax breaks to NFI Industries.

I am the Vice President and New Jersey District Director of 32BJ of the Service Employees International Union, the largest property services union in the country. SEIU 32BJ represents 175,000 women and men in 11 East Coast states and Washington, D.C. Here in New Jersey, we represent 13,000 hardworking people.

We as a union have been paying close attention to the accountability scandals of the EDA. The actions of the EDA have not only affected our members but our union sisters and brothers who work for NFI as port truck drivers. Today, I am standing in solidarity with the International Brotherhood of Teamsters Port Division.

The Teamsters have found that the NFI made material misstatements on its application to the EDA, has an affiliate that engaged in fraud and has repeatedly violated worker protection laws. Lawbreaking corporations like NFI that engage in wage theft and mislead the EDA on their application for tax breaks should not be rewarded with tax incentives. I urge the Task Force to take this opportunity to rescind NFI's nearly $80 million tax break provided by the EDA.

The EDA must act transparently and work in the interest of the people it is charged with serving.